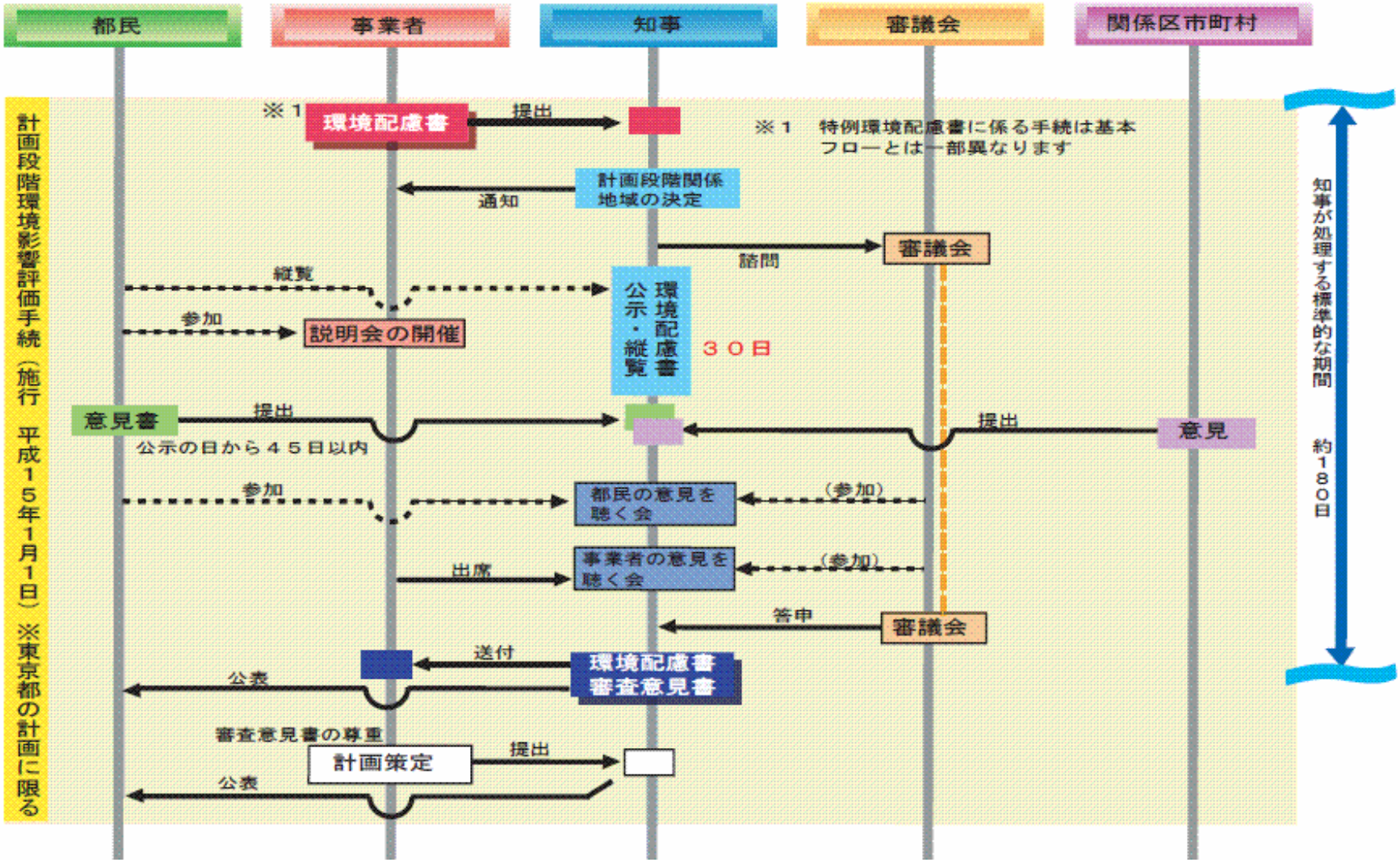東京都環境影響評価条例に定める基本フロー